

## Message Text

CONFIDENTIAL

PAGE 01 TOKYO 11362 281004Z

20

ACTION EA-09

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

AID-05 COME-00 EB-07 FRB-03 TRSE-00 XMB-02 OPIC-03

CIEP-01 LAB-04 SIL-01 OMB-01 INT-05 OES-06 FAA-00

CAB-02 DOTE-00 /096 W

----- 042393

R 280929Z JUL 76

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 1175

INFO AMEMBASSY MANILA

CONFIDENTIAL TOKYO 11362

E.O. 11652: GDS

TAGS: MARR, EFIS, JA, EAIR

SUBJECT: SHERMAN CALL AT FONOFF

SUMMARY: FONOFF OFFICIALS TOLD VISITING COUNTRY DIRECTOR SHERMAN THAT FISHERIES AND CIVIL AVIATION WERE PRINCIPAL PROBLEMS IN US-JAPAN RELATIONS. STIPULATIONS OF US LAW PLUS DIET SCHEDULE MAKE IT ONLY THAT FISHERIES AGREEMENT CAN BE IN FORCE BY MARCH 1, 1977. FONOFF WORKING HARD TO COOL TEMPERS BUT MANY IN GOJ THINK CURRENT CIVAIR AGREEMENT IS "UNEQUAL TREATY." RECENT SECURITY CONSULTATIVE COMMITTEE MEETING WAS SUCCESS. FONOFF WILL DO EVERYTHING POSSIBLE TO MAINTAIN MOMENTUM IN SECURITY RELATIONSHIP. GOJ CONCERNED THAT US-JAPAN SOFA COULD BE AFFECTED BY PHILIPPINE BASE NEGOTIATIONS. END SUMMARY.

1. DURING JULY 27 CALL, FONOFF NORTH AMERICAN AFFAIRS BUREAU DIRGEN YAMAZAKI BRIEFED VISITING COUNTRY DIRECTOR SHERMAN ON DIET DELEGATION REPORT OF LAST WEEK'S CONVERSATIONS IN WASHINGTON WITH US CONGRESSIONAL CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 11362 281004Z

LEADERS ON FISHERIES. DELEGATION LEADER OKUBO

SAID TALKS WORTHWHILE AND MUTUALLY EDUCATIONAL, BUT DIFFERENCES WERE VERY SERIOUS. US CONGRESSIONAL LEADERS DESCRIBED IMPATIENCE WITH SLOW PROGRESS OF LOS NEGOTIATIONS, SAID IF CONVENTION CONCLUDED US LAW WOULD BE AMENDED ACCORDINGLY. PROSPECTS FOR CONCLUSION OF LOS CONVENTION, HOWEVER, SEEMED DIM, AT LEAST FOR UPCOMING SESSION IN NEW YORK.

2. YAMAZAKI SUMMARIZED SUBSTANTIVE JAPANESE OBJECTIONS TO NEW LAW IN FAMILIAR TERMS, CONCLUDING THAT DRASIC REDUCTION IN JAPANESE CATCH WOULD HAVE MOST SERIOUS REPERCUSSIONS. IN ADDITION TO SUBSTANCE OF LAW, TIMING OF MARCH 1 ENTRANCE INTO FORCE PARTICULARLY DIFFICULT FOR JAPAN. SUBSTANCE OF LAW MEANT THAT AGREEMENT WOULD BE SLOW. AGREEMENT WOULD PROBABLY NOT BE READY FOR RATIFICATION IN JAPAN UNTIL JANUARY OR FEBRUARY, WHEN DIET UNFORTUNATELY TOTALLY PREOCCUPIED WITH ANNUAL BUDGET DEBATE. US REQUIREMENT THAT AGREEMENTS BE TABLED FOR 60 DAYS BEFORE CONGRESSIONAL CONSIDERATION MAKE IT UNLIKELY THAT US AND JAPAN WILL HAVE FISHERIES AGREEMENT BY MARCH 1. YAMAZAKI STRESSED THAT FONOFF WORKING HARD TO KEEP DISCUSSIONS WITH OTHER AGENCIES AT LOW KEY, BUT EMOTIONS BECOMING INCREASINGLY STRONG.

3. ON CIVAIR, FIRST NORTH AMERICAN DIVDIR FUJII SAID FONOFF ALSO TRYING TO MAINTAIN ON AS GOJ PREPARING FOR SEPTEMBER TALKS. NOTING THAT UK AND ITALY HAD NOTIFIED US OF INTENT TO TERMINATE AIR AGREEMENTS, FUJII SAID SOME GROUPS IN GOJ ADVOCATING SAME ACTION. LOCKHEED SCANDAL HAS SO FAR DIVERTED ATTENTION OF DIET MEMBERS INTERESTED IN CIVAIR AND PREVENTED WHAT LIKELY TO BE EMOTIONAL OUTBURST OVER WHAT SOME BELIEVE TO BE "UNEQUAL TREATY."

4. SHERMAN THANKED FUJII FOR EFFORTS TO MAINTAIN EQUILIBRIUM, EXPLAINING THAT CIVAIR PROBLEM HINGED ON DIFFERENCES IN WAY BOTH SIDES CALCULATE BALANCE OF BENEFITS.

5. YAMAZAKI SAID JULY 8 SECURITY CONSULTATIVE COMMITTEE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 11362 281004Z

HAD HANDLED SUCCESSFULLY A NUMBER OF DELICATE ISSUES. HE HAD JUST BEGUN TALKS WITH THE JDA ON FOLLOW UP, PARTICULARLY ORGANIZATION OF SUBCOMMITTEE ON DEFENSE COOPERATION. CURRENT POLITICAL INSTABILITY AND SUMMER HOLIDAYS COMBINE TO MAKE PROGRESS DIFFICULT, BUT YAMAZAKI HOPES THAT FIRST ORGANIZATION MEETING WOULD BE HELD BEFORE EXTRAORDINARY DIET SESSION CONVENED, PROBABLY IN LATE AUGUST. "I AM DETERMINED

TO KEEP BALL ROLLING," YAMAZAKI CONCLUDED.

6. AS FINAL POINT, YAMAZAKI ASKED WHETHER ANY NEW DEVELOPMENTS HAD EMERGED IN US-PHILLIPPINE BASE NEGOTIATIONS. HE ASKED THAT SHERMAN KEEP CLOSE EYE ON NEGOTIATIONS FOR ISSUES THAT MIGHT AFFECT US-JAPAN SOFA. SHERMAN ASSURED YAMAZAKI THAT US MONITORING NEGOTIATIONS WITH JAPAN IN MIND.

SHOESMITH

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FISHERIES, CIVIL AVIATION, FOREIGN RELATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 JUL 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** BoyleJA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976TOKYO11362  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760291-0722  
**From:** TOKYO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760711/aaaaajzx.tel  
**Line Count:** 124  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** BoyleJA  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 28 MAY 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <28 MAY 2004 by ElyME>; APPROVED <22 SEP 2004 by BoyleJA>  
**Review Markings:**  

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SHERMAN CALL AT FONOFF SUMMARY: FONOFF OFFICIALS TOLD VISITING COUNTRY DIRECTOR SHERMAN THAT FISHERIES AND CIVIL AVIATION WERE PRIN  
**TAGS:** MARR, EFIS, EAIR, JA, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006